Transportation Investment Act of 2010 Georgia House Bill 277

Technical Coordinating Committee May 12, 2010



Overview

Transportation Sales & Use Tax

- Creates 12 special tax districts based on Regional Commission boundaries
- Provides counties in each district the opportunity to collectively levy a 1% sales tax for the district for 10 years for a specified list of transportation projects
 - Individual counties in the district <u>cannot</u> opt out







Tax Program

- If approved, tax will be levied in the special district for 10 years
- **Early 2013** is when tax receipt could begin
- All revenues will be invested in the district where the funds are collected
- A portion of each district's revenues will be designated for discretionary use by local governments within the district based on the Local Assistance Road Program (LARP) formula
 - 15% in Atlanta special district, 25% in all others
- **#** Receipts are not subject to balancing



Tax Program (contd.)

- Proceeds of the tax may only be used for voterapproved projects
 - Includes construction, maintenance, and operations
 - Also, includes transit capital projects and maintenance & operations (M&O) except for MARTA
 - Can fund a 20-year reserve for district's transit M&O
- At end of 10 years, process may be reinitiated by a majority of the district's counties and a special act of the General Assembly



Early Estimates for the Georgia Mountains Special District

Georgia Mountains Special District					
County	Population ¹	Population %	Registered Voters ²	Registered Voters %	Annual Penny Sales Tax Revenue ³
Banks	16,799	2.7%	8,266	2.7%	\$2,979,522
Dawson	22,555	3.6%	12,738	4.2%	\$5,684,682
Forsyth	174,520	28.2%	93,674	30.7%	\$26,840,300
Franklin	21,748	3.5%	10,601	3.5%	\$3,008,406
Habersham	43,613	7.1%	18,730	6.1%	\$5,301,676
Hall	187,743	30.6%	77,864	25.5%	\$24,991,533
Hart	24,067	3.9%	12,494	4.1%	\$2,796,465
Lumpkin	27,528	4.5%	14,488	4.7%	\$3,113,763
Rabun	16,611	2.7%	9,176	3.0%	\$3,212,672
Stephens	25,700	4.2%	13,465	4.4%	\$3,510,661
Towns	11,010	1.8%	7,246	2.4%	\$1,922,958
Union	21,252	3.5%	13,080	4.3%	\$3,123,402
White	25,294	4.1%	13,514	4.4%	\$3,145,986
Total	618,440	100.0%	305,336	100.0%	\$89,632,026

¹2009 Population Estimates; Source: U.S. Census Bureau

²Voter registration per county as February 1, 2010; Source: Association County Commissioners of Georgia ³Georgia Dept. of Revenue, 2009 data (non-inflation-adjusted); Source: Association County Commissioners of Georgia



Regional Transportation Roundtables

- Bill establishes a Regional Transportation Roundtable in each special district
- ➡ First meeting after <u>11/15/10</u> and final meeting after <u>8/15/11</u>
- Consists of 2 members from each county
 - BOC Chair or sole Commissioner
 - Mayor elected by mayors within the county
- **H** Bill establishes an *Executive Committee*
 - 5 members of the Roundtable selected by its members
 - 3 non-voting legislators selected by Chairs of House and Senate Transportation Committees



Tax Program Schedule

- 5/20/10 Following GDOT Board approval of Statewide Strategic Transportation Plan (SSTP), Director of Planning (DP) will establish draft criteria for district's investment list and provide to local governments and MPOs
- By 9/30/10 MPO or local government comments on recommended criteria due to DP
- By 11/15/10 Recommended district criteria issued by DP
 - Report must include notice of the first meeting of the Regional Transportation Roundtable



Tax Program Schedule (contd.)

- By 8/15/11 PD will provide draft project list to local governments, MPOs and members of the General Assembly
- **I** Draft list does not have to be fiscally restrained.
- Draft list will include specific public benefits of the investment list, including congestion mitigation, increased lane capacity, public safety, and economic development
- Notice of the final Roundtable meeting will be included



Tax Program Schedule (contd.)

Final project list

- Executive Committee in collaboration with DP will develop the final project list from projects on the draft project list
- Final project list will be provided to each Roundtable
 - Roundtable can approve the final project list as submitted or amend with substitute projects from the draft project list
- Final project list goes to the full Roundtable for approval. Majority vote is required.
- Prior to the final Roundtable meeting (late 2011), Executive Committee must hold two public hearings on the final project list



Tax Program Schedule (contd.)

- By 10/15/11 If final project list not approved by Roundtable, a "special district gridlock" is declared.
 - Gridlocked district cannot call a new vote for 24 months
 - Local governments in district must match 50% of their Local Maintenance and Improvement Grants

General Primary 2012 – Statewide vote

- Tax not approved in district local governments in district then must match 30% of their Local Maintenance and Improvement Grants. Cannot revisit for 24 months.
- Tax approved in district
- Collection begins at least 80 days from election
- Local governments in district must only match 10% of their Local Maintenance and Improvement Grants



Citizens Review Panel

Creates a five member Citizens Review Panel which is charged with the review of the administration of the projects and programs included on the investment list

- 3 district citizens appointed by House Speaker
- 2 district citizens appointed by Lieutenant Governor
- May give recommendations or require reports from GDOT



Citizens Review Panel (contd.)

- Must annually report on specific public benefits from completed projects to the DP, DOR Commissioner
- Beginning 1/1/13 -Must annually report to General Assembly on project progress and expenditures



Tax Revenue and Projects

- GSFIC (Georgia State Financing and Investment Commission) will serve as trustee
- GDOT or GRTA will manage the budget, schedule, execution, and delivery of all projects in the state
- DOR Commissioner will publish and maintain a website that shows a project's status and whether the project is over or under budget



Rural and Human Services Transportation

- Creates the Georgia Coordinating Committee for Rural and Human Services Transportation of the Governor's Development Council (GRTA)
 Committee will examine how transportation
- Committee will examine how transportation services are provided throughout the state and make recommendations to OPB (Office of Planning and Budget)



Rural and Human Services Transportation (contd.)

- **#** Committee will establish an *Advisory Subcommittee*
- **#** Members
 - State School Superintendent
 - Governor's Development Council Director (GRTA)
 - Commissioners of
 - GDOT (Advisory Subcommittee Chair)
 - DHS (Department of Human Services)
 - DBH&DD (Department of Behavioral Health & Development Disabilities)
 - DCH (Department of Community Health)
 - DOL (Department of Labor)
 - DCA (Department of Community Affairs)



Rural and Human Services Transportation (contd.)

- By <u>7/1</u> each year –Governor's Development Council (GDC-GRTA) shall submit preliminary report of the Georgia Coordinating Committee for Rural and Human Services Transportation to the State Advisory Subcommittee for Rural and Human Services Transportation
- By <u>9/1</u> each year –GDC shall submit final report to OPB
- By <u>1/15</u> each year –OPB shall submit final GDC report to the General Assembly



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